# House File 2178 - Introduced

HOUSE FILE 2178
BY MASCHER

(COMPANION TO 5965SS BY SODDERS)

### A BILL FOR

- 1 An Act providing for midwife licensure and providing for a fee
- 2 and a penalty, and including effective date provisions.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 147.1, subsections 3 and 6, Code 2014, 2 are amended to read as follows:
- 3 3. "Licensed" or "certified", when applied to a physician
- 4 and surgeon, podiatric physician, osteopathic physician and
- 5 surgeon, physician assistant, psychologist, chiropractor,
- 6 nurse, dentist, dental hygienist, dental assistant,
- 7 optometrist, speech pathologist, audiologist, pharmacist,
- 8 physical therapist, physical therapist assistant, occupational
- 9 therapist, occupational therapy assistant, orthotist,
- 10 prosthetist, pedorthist, respiratory care practitioner,
- 11 practitioner of cosmetology arts and sciences, practitioner
- 12 of barbering, funeral director, dietitian, marital and family
- 13 therapist, mental health counselor, social worker, massage
- 14 therapist, midwife, athletic trainer, acupuncturist, nursing
- 15 home administrator, hearing aid dispenser, or sign language
- 16 interpreter or transliterator means a person licensed under
- 17 this subtitle.
- 18 6. "Profession" means medicine and surgery, podiatry,
- 19 osteopathic medicine and surgery, practice as a physician
- 20 assistant, psychology, chiropractic, nursing, dentistry,
- 21 dental hygiene, dental assisting, optometry, speech pathology,
- 22 audiology, pharmacy, physical therapy, physical therapist
- 23 assisting, occupational therapy, occupational therapy
- 24 assisting, respiratory care, cosmetology arts and sciences,
- 25 barbering, mortuary science, marital and family therapy,
- 26 mental health counseling, social work, dietetics, massage
- 27 therapy, midwifery, athletic training, acupuncture, nursing
- 28 home administration, hearing aid dispensing, sign language
- 29 interpreting or transliterating, orthotics, prosthetics, or
- 30 pedorthics.
- 31 Sec. 2. Section 147.2, subsection 1, Code 2014, is amended
- 32 to read as follows:
- 33 1. A person shall not engage in the practice of medicine
- 34 and surgery, podiatry, osteopathic medicine and surgery,
- 35 psychology, chiropractic, physical therapy, physical

- 1 therapist assisting, nursing, dentistry, dental hygiene,
- 2 dental assisting, optometry, speech pathology, audiology,
- 3 occupational therapy, occupational therapy assisting,
- 4 orthotics, prosthetics, pedorthics, respiratory care,
- 5 pharmacy, cosmetology arts and sciences, barbering, social
- 6 work, dietetics, marital and family therapy or mental health
- 7 counseling, massage therapy, midwifery, mortuary science,
- 8 athletic training, acupuncture, nursing home administration,
- 9 hearing aid dispensing, or sign language interpreting
- 10 or transliterating, or shall not practice as a physician
- 11 assistant, unless the person has obtained a license for that
- 12 purpose from the board for the profession.
- 13 Sec. 3. Section 147.13, Code 2014, is amended by adding the
- 14 following new subsection:
- NEW SUBSECTION. 25. For midwifery, the board of midwifery.
- 16 Sec. 4. Section 147.14, subsection 1, Code 2014, is amended
- 17 by adding the following new paragraph:
- 18 NEW PARAGRAPH. x. For midwifery, a total of seven members,
- 19 three members who are licensed midwives under chapter 148G;
- 20 one member who is licensed under chapter 148, is a practicing
- 21 family physician, and has professional experience consulting
- 22 for and collaborating with direct-entry midwives; one member
- 23 who is an advanced registered nurse practitioner licensed under
- 24 chapter 152, is a certified nurse midwife, and has professional
- 25 experience consulting for and collaborating with direct-entry
- 26 midwives; and two members who are not licensed midwives or
- 27 licensed health care providers who have received direct-entry
- 28 midwifery services and who shall represent the general public.
- Sec. 5. Section 147.74, Code 2014, is amended by adding the
- 30 following new subsection:
- 31 NEW SUBSECTION. 5A. A midwife licensed under chapter 148G
- 32 may use the words "licensed midwife" or the initials "L.M."
- 33 after the person's name.
- 34 Sec. 6. NEW SECTION. 148G.1 Definitions.
- 35 As used in this chapter, unless the context otherwise

## 1 requires:

- "Board" means the board of midwifery.
- 3 2. "Licensed midwife" means a person who is licensed to 4 practice midwifery as provided in this chapter.
- 5 3. "Out-of-hospital" means any facility, institution, or 6 place which is not an ambulatory surgical center or a hospital,
- 7 such as a birth center as defined in section 135.61 or a
- 8 private home.
- 9 4. "Practice of midwifery" means the provision of primary
- 10 maternity care during the antepartum, intrapartum, or
- ll postpartum period by a person who is neither licensed to
- 12 practice under chapter 148 or 148C, nor a nurse recognized
- 13 by the Iowa board of nursing as an advanced registered nurse
- 14 practitioner who is a certified nurse midwife, and who is not
- 15 rendering emergency services without compensation. "Practice
- 16 of midwifery" may also include the carrying and administration
- 17 of certain medications during the practice of midwifery,
- 18 including oxytocin, as a postpartum antihemorrhagic agent,
- 19 oxygen, intravenous fluids for stabilization, vitamin K, eye
- 20 prophylactics, and other drugs or procedures as appropriate for
- 21 the scope of practice for licensed midwives as determined by
- 22 the board.
- 23 Sec. 7. NEW SECTION. 148G.2 Licensure licensed
- 24 midwifery.
- 25 1. Beginning July 1, 2015, every person practicing
- 26 midwifery in this state shall be licensed pursuant to this
- 27 chapter. The board shall adopt rules pursuant to chapters 17A,
- 28 147, and 272C establishing procedures for the licensing of new
- 29 and practicing midwives.
- 30 2. Prior to obtaining licensure, an applicant shall
- 31 successfully pass an examination prescribed and approved by
- 32 the board as determined in rule demonstrating competencies
- 33 in at least all of the following areas: risk assessment
- 34 and management; prenatal care; management of normal labor,
- 35 birth, and postpartum; newborn care up to six weeks; and adult

- 1 cardiopulmonary resuscitation and newborn resuscitation.
- 2 3. The applicant shall provide documentation, satisfactory
- 3 to the board, of all of the following:
- 4 a. Knowledge and proficiency of all didactic components
- 5 of midwifery, including definitions, signs and symptoms,
- 6 differential diagnosis for risk assessment, stabilization and
- 7 treatment, follow-up, referral, and transport.
- 8 b. Complete and thorough preparation as an assistant
- 9 midwife prior to assuming responsibility as a primary midwife.
- 10 Clinical care performed under supervision during training
- ll including, at a minimum:
- 12 (1) Seventy-five prenatal exams.
- 13 (2) Twenty births as an assistant midwife.
- 14 (3) Twenty births as primary midwife from the onset of labor
- 15 to the delivery of the placenta and the stabilization of mother
- 16 and newborn.
- 17 (4) Twenty newborn exams.
- 18 (5) Forty postpartum exams.
- 19 c. Assessment and verification of performance of skills
- 20 during an intensive, hands-on skills assessment, performed for
- 21 and scored by an evaluator approved by the board.
- 22 d. Passage of a three-hundred-fifty-item national board
- 23 examination that covers all aspects of midwifery care as
- 24 identified by job analysis.
- 25 e. Evidence that the applicant has provided prenatal,
- 26 intrapartal, and postpartal care as well newborn assessment,
- 27 equivalent to a minimum of one thousand three hundred fifty
- 28 clinical contact hours under the direct supervision of one or
- 29 more instructors approved by the North American registry of
- 30 midwives.
- 31 4. The applicant shall hold a certified professional
- 32 midwife credential issued by the North American registry of
- 33 midwives or any other nationally accredited credential as
- 34 specified by the board. If an applicant has been subject to
- 35 prior revocation of a license to practice medicine or nursing,

- 1 the applicant shall not be eligible for licensure under this
- 2 chapter, except as determined by the board.
- 3 5. The board may request, at the applicant's expense, that
- 4 the department of public safety perform a criminal history
- 5 check and the department of human services perform child and
- 6 dependent adult abuse record checks of the applicant. If an
- 7 applicant has a criminal record or a record of founded child or
- 8 dependent adult abuse, the board shall perform an evaluation to
- 9 determine whether the record warrants denial of licensure.
- 10 Sec. 8. NEW SECTION. 148G.3 Use of title penalty.
- 11 A person shall not use the title licensed midwife, describe
- 12 or imply that the person is a licensed midwife, or represent
- 13 the person as a licensed midwife unless the person is licensed
- 14 under this chapter or is licensed as a nurse-midwife under
- 15 chapter 152.
- 16 Sec. 9. NEW SECTION. 148G.4 Rules.
- 17 l. The board shall:
- 18 a. Adopt rules relating to standards for professional
- 19 conduct of persons licensed under this chapter.
- 20 b. Adopt rules consistent with this chapter and with
- 21 chapters 147 and 272C which are necessary for the performance
- 22 of its duties.
- 23 c. Act on matters concerning licensure and the processes
- 24 of applying for, granting, suspending, imposing supervisory
- 25 or probationary conditions upon, reinstating, and revoking a
- 26 license.
- 27 d. Administer the provisions of this chapter requiring
- 28 documentation required to demonstrate competence as a midwife,
- 29 and the processing of applications for licenses and license
- 30 renewal.
- 31 e. Develop continuing education requirements as a condition
- 32 of license renewal.
- 33 f. Evaluate requirements for licensure in other states to
- 34 determine if reciprocity may be granted.
- 35 g. Establish and collect licensure fees as provided in

- 1 section 147.80 and retain fees as provided in section 147.82.
- 2 h. Establish procedures for the issuance, renewal, and
- 3 revocation or suspension of a license under this chapter.
- 4 i. Maintain a registry of licensed midwives and statistics
- 5 on the practice of midwifery utilizing vital statistics data.
- 6 2. In developing rules, the board may consult with
- 7 persons knowledgeable regarding the prenatal and postpartum
- 8 birth process, particularly those possessing experience with
- 9 out-of-hospital births, including but not limited to persons
- 10 licensed under chapter 148, certified professional midwives,
- 11 advanced registered nurse practitioners who are certified nurse
- 12 midwives, and women who have given birth in an out-of-hospital
- 13 setting. In developing rules relating to the practice of
- 14 midwifery, the board shall reflect the knowledge and skills
- 15 identified by the North American registry of midwives' current
- 16 job description for the profession and the standards of
- 17 practice of midwifery established by the national association
- 18 of certified professional midwives or a successor organization.
- 19 3. Rules relating to the practice of midwifery shall be
- 20 consistent with the North American registry of midwives'
- 21 current job description for the profession and the standards
- 22 of practice of midwifery established by the national
- 23 association of certified professional midwives or a successor
- 24 organization, and shall not expand the scope of practice of
- 25 midwifery established by the national association of certified
- 26 professional midwives or a successor organization.
- 27 4. At such time as the board determines that liability
- 28 insurance is available at an affordable price to certified
- 29 professional midwives, the board may mandate such coverage.
- 30 Until that time, each midwife shall comply with the disclosure
- 31 requirements in section 148G.5.
- 32 Sec. 10. NEW SECTION. 148G.5 Client disclosure.
- 33 Prior to accepting a patient for midwifery care, a licensed
- 34 midwife shall provide information indicating all of the
- 35 following:

- 1 l. Evidence that the care provider is a licensed midwife 2 meeting the requirements of this chapter.
- Whether the licensed midwife has malpractice liability
   insurance coverage and the policy limits of such coverage.
- 5 3. The midwife's educational background and relevant
- 6 experience, including experience in various birth settings.
- 7 4. The nature, scope, and location of the care to be
- 8 given, including the possibility of and the guidelines for
- 9 consultation, referral, or transfer of the patient to a
- 10 hospital from an out-of-hospital setting.
- 11 Sec. 11. NEW SECTION. 148G.6 Exceptions.
- 12 l. This chapter does not prevent qualified members of other
- 13 professions including but not limited to individuals licensed
- 14 under chapter 148 or 152 from providing services consistent
- 15 with the nature of the practice of midwifery.
- 2. This chapter does not prevent or prohibit a student
- 17 midwife from performing tasks related to the practice of
- 18 midwifery under the supervision of a licensed midwife, a
- 19 certified nurse midwife, or a licensed physician during
- 20 completion of the licensure process.
- 21 3. The practice of midwifery in this state prior to July
- 22 1, 2015, shall not constitute grounds for disciplinary action
- 23 by the board. The board may issue a license to a person who
- 24 has practiced midwifery in this state prior to that date upon
- 25 application and compliance with the provisions of this chapter
- 26 and the rules adopted pursuant to this chapter.
- 27 Sec. 12. NEW SECTION. 148G.7 Prohibited practice.
- 28 A person shall not practice midwifery, or represent that the
- 29 person is a midwife, unless the person is licensed as provided
- 30 in this chapter.
- 31 Sec. 13. NEW SECTION. 148G.8 Requirements for licensure —
- 32 temporary license.
- 33 Beginning July 1, 2015, an individual who does not meet the
- 34 requirements for licensure by examination pursuant to section
- 35 148G.2 may apply for a one-year temporary license as determined

- 1 by the board in rules. Renewal of the temporary license shall
- 2 be determined by the board. The board may revoke a temporary
- 3 license if it determines that the temporary licensee has
- 4 violated standards established by rule.
- 5 Sec. 14. Section 272C.1, subsection 6, Code 2014, is amended
- 6 by adding the following new paragraph:
- 7 NEW PARAGRAPH. ag. The board of midwifery, created pursuant
- 8 to chapter 147.
- 9 Sec. 15. Section 272C.4, subsection 6, Code 2014, is amended
- 10 to read as follows:
- 11 6. Define by rule acts or omissions that are grounds for
- 12 revocation or suspension of a license under section 100D.5,
- 13 105.22, 147.55, 148.6, 148B.7, 148G.4, 152.10, 153.34, 154A.24,
- 14 169.13, 455B.219, 542.10, 542B.21, 543B.29, 544A.13, 544B.15,
- 15 or 602.3203 or chapter 151 or 155, as applicable, and to define
- 16 by rule acts or omissions that constitute negligence, careless
- 17 acts, or omissions within the meaning of section 272C.3,
- 18 subsection 2, paragraph "b", which licensees are required to
- 19 report to the board pursuant to section 272C.9, subsection 2.
- 20 Sec. 16. INITIAL APPOINTMENTS.
- 21 1. Notwithstanding any provision to the contrary in this
- 22 Act, the initial midwife appointees to the board of midwifery
- 23 shall fulfill the national certification requirements of the
- 24 North American registry of midwives.
- 25 2. One of the initial midwife appointments to the board
- 26 shall be appointed for a one-year term, one shall be appointed
- 27 for a two-year term, and one shall be appointed for a
- 28 three-year term. The members who are licensed under chapter
- 29 148 or 152 shall each be appointed for a two-year term, and the
- 30 members representing the general public shall each be appointed
- 31 to a three-year term.
- 32 Sec. 17. EFFECTIVE DATE. The following provision or
- 33 provisions of this Act take effect July 1, 2015:
- 1. The section of this Act amending section 147.2,
- 35 subsection 1.

- 1 2. The section of this Act enacting section 148G.7.
- 2 EXPLANATION
- The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 5 This bill creates new Code chapter 148G that provides for
- 6 the licensure of midwives beginning July 1, 2015. A midwife
- 7 is not an allopathic or osteopathic physician licensed under
- 8 Code chapter 148 or a nurse licensed under Code chapter
- 9 152 providing primary maternity care during the antepartum,
- 10 intrapartum, or postpartum period.
- 11 The bill provides for the establishment of a seven-member
- 12 board of midwifery consisting of three members who are
- 13 midwives, one physician, one nurse, and two members who
- 14 represent the general public. The bill provides for fees to
- 15 fund the board and provides penalties for violation of the
- 16 licensure requirement; those penalties are set out for all
- 17 health-related boards in Code chapters 147 and 272C. Code
- 18 section 147.86 provides that it is a serious misdemeanor to
- 19 violate a provision of the licensing laws.
- 20 The board is similar in composition and responsibilities to
- 21 other health-related licensing boards.
- 22 The provisions of the bill amending Code section 147.2 and
- 23 enacting Code section 148G.7, both prohibiting the practice of
- 24 midwifery without a license, take effect July 1, 2015.